

CHAPTER - 3

RURAL DEVELOPMENT

Due to rapid urbanization, the rural population and number of rural villages of NCT of Delhi has been decreasing. As an economy moves towards a progressive state, rural area automatically converted into urban area, consequently reduces the number of villages and the rural population. As per Census 1951, there were 304 rural villages in Delhi with the population of 3.07 lakh (18%) of the total population of 17.44 lakh. Subsequently in the Census 2001, the no. of rural village decreased to 165 with the population of 9.45 lakh (6.82%) of the total population of 138.51 lakh. Further in the Census 2011, the no. of rural villages reduced to 112 with the population of 4.19 lakh (2.50% of the total population of 167.88 lakh). The total area of Delhi is 1483 Sq. Km., out of which 558.32 Sq. Km. was rural area as per Census 2001. Now as per Census 2011, the rural area is 369.35 Sq. Km (24.91%).

The tasks of developmental works in the rural villages are entrusted to Project Director, Rural Development Department. The rural development works are carried out by the executive agencies such as I&FC Department, North Delhi Municipal Corporation, South Delhi Municipal Corporation and DJB. Revised outlay & expenditure of Annual Plan 2014-15, Approved outlay & Revised outlay of Annual plan 2015-16 and outlay for annual plan 2016-17 for the Rural Development Sector are as under:-

(₹ in Crore)

Sector	Annual Plan 2014-15		Annual Plan 2015-16		Plan Outlay 2016-17
	Revised Outlay	Expenditure	Approved Outlay	Revised Outlay	
Rural Development	119.00	118.13	189.00	109.00	190.00

A. RURAL DEVELOPMENT

Delhi Rural Development Board

To ensure overall development and to monitor the progress of implementation of projects executed by various agencies, the Delhi Rural Development Board (DRDB) was constituted in October, 2004. Delhi Rural Development Board (DRDB) is re-constituted from time to time with the aim to formulate a unified area plan for rural areas of Delhi and to monitor projects and schemes being implemented by all agencies such as Municipal Corporations of Delhi, Irrigation and Flood Control Department, Development Department etc. DRDB was reconstituted in 2009 and further in the month of May, 2015. The Board's function is to advise the Government on issues connected with the infrastructure development for securing planned growth of rural area of Delhi under Integrated Development of Rural Villages Scheme. The

Board meets at regular intervals to review the progress of the implementation of the schemes/works relating to rural area development under Integrated Development of Rural Villages Scheme (IDRV).

The following natures of works are recommended by the DRDB:

- i) Construction/ Repair of approach roads/ Link roads/ village roads.
- ii) Construction of drainage facility mainly to protect from flooding.
- iii) Development of cremation grounds, parks, playgrounds, vyamshalas etc.
- iv) Development of ponds/ water bodies.
- v) Other need based works like drinking water facility, street lights etc.

1. Integrated Development of Rural Villages (IDRV) Works

Annual Plan Outlay 2016-17

Capital	:	₹ 16900.00 Lakh
General Component	:	₹ 13858.00 Lakh
SCSP Component	:	₹ 3042.00 Lakh
 Revenue	 :	 ₹ 900.00 Lakh
General Component	:	₹ 738.00 Lakh
SCSP Component	:	₹ 162.00 Lakh

The various development works executed in rural villages under IDRV include construction/ reconstruction of approach roads/ link roads, drainage, development of ponds, parks, cremation grounds, playgrounds and other need-based works as approved by the Delhi Rural Development Board.

After preliminary scrutiny and their feasibility in terms of availability of land, cost involved etc., the schemes are placed before the DRDB, who priorities the work and recommends their execution through appropriate agency like MCD, I&FC, DJB etc.

During the financial year 2014-15, an expenditure of ₹ 97.74 crore was incurred (including ₹ 74.97 crore by I&FC Deptt., ₹ 10.00 crore released to SDMC, ₹ 9.41 crore released to North DMC and ₹ 3.35 crore released to Delhi Jal Board) out of the Revised Outlay of ₹ 98.00 crore under Integrated Development of Rural Villages Scheme. An outlay of ₹ 100.00 crore was provided for the year 2015-16 (R.E.) for the execution of rural development works out of which an expenditure of ₹ 97.66 crore has been incurred on various works (including ₹ 68.48 crore by I&FC Deptt., and ₹ 29.18 crore released to South DMC).

In the FY 2016-17, 5% budgetary provision of outlay kept for capital works has been made under the Revenue Plan Head, for repair and maintenance of assets created through the various projects. In a meeting of DRDB held on 29.09.2015, DRDB has

decided that 5% of the budget allocation of the plan funds of IDRV may be earmarked/ allocated for the maintenance and repair of the assets created through various projects in the past as in the absence of any budget allocation for repair/ maintenance works, many assets created through the RD projects are not being properly maintained and kept under required good condition causing inconvenience to the rural public at large.

The details of approved works recommended by the DRDB in its last five meetings are given below:

(₹ In Crore)

S. No	Date of DRDB Meeting	No. of works/ proposals approved by DRDB	Cost of works/proposals approved by the DRDB
1	23.05.2012	679	698.00
2	14.09.2012	160	112.76
3	08.05.2013	439	374.10
4	20.08.2015	536	831.00
5	29.09.2015	91	
	Total	1905	2015.86

The works sanctioned under IDRV scheme as per recommendation of DRDB including spillover works, would be completed by the concerned executing agencies in 2016-17.

The expenditure reported by the department under the plan scheme of IDRV during 2012-13, 2013-14, 2014-15 & 2015-16 is as follows:

S. No.	Year	Plan Outlay (₹ In crore)	Expenditure (₹ In crore)
1	2012-13	200.00	198.07
2	2013-14	169.60	161.81
3	2014-15	98.00	97.74
4	2015-16	100.00	97.66

Physical Targets & Achievement

During the financial year 2015-16, after reconstituted the new Delhi Rural Development Board (DRDB) dated 14.05.2015, 536 proposals and 91 proposals have been approved by the Board in its meetings held on 20.08.2015 and 29.09.2015 respectively under the Chairmanship of Hon'ble Development Minister, Govt. of Delhi. The total 627 proposals of about ₹ 831 crore were approved by DRDB during the financial year 2015-16.

During the year 2013-14, 14 works of ₹ 13.04 crore were sanctioned, 346 works of ₹ 173.45 crore were sanctioned during 2014-15 and 196 works of ₹

235.10 crore has been sanctioned during 2015-16 (upto 31.03.2016). The nature/ detail of works sanctioned as mentioned above is given below :-

Type/ Nature of Work	Number of Works Sanctioned		
	2013-14	2014-15	2015-16
Roads	7	279	135
Drains	1	06	19
Ponds/ Water body	0	14	15
Community Centre (Repair)	1	02	01
Park	0	09	03
Cremation Grounds	0	28	20
Vyamsghala/ Play Ground	0	08	03
Culvert	0	00	-
High Mask Light	0	00	-
Water Supply (DJB)	5	00	-
Total	14	346	196

Status of works sanctioned to I&FC till 31.12.2015 under IDRV Scheme:

Details of DRDB Works	No. of sanctioned Works pending with I&FC	Amt (₹ in crore)	Completed works	Total work to be completed	Amt (₹ in crore)	In Progress works	Tender/ Award Stage works	Estimate Stage/ NIT stage works	Held-up works	Rescinded/ Cancelled / Dropped/ Foreclosed works
Spillover works sanctioned	358	326.41	161	197	203.50	50	72	25	26	24

Status of DRDB works sanctioned to South DMC:

At the beginning of the financial year 2015-16 an unspent amount of ₹ 10.65 lakh was available with South DMC, and funds amounting ₹29.18 crore released during 2015-16. This total funds ₹ 39.83 crore was available with south DMC. Out of which an expenditure of ₹ 4.42 crore was reported during 2015-16.

As per progress report of South DMC, out of 26 ongoing works/ schemes of ₹ 1732.85 lakh, 4 works are completed, 4 works under award process and 8 works are under estimates and for 10 works, tenders to be re-called.

Status of DRDB works sanctioned to North DMC:

At the commencement of the year 2015-16, an unspent amount of ₹ 7.33 crore was available with North DMC. Out of which an expenditure of ₹ 4.61 crore was reported during the year 2015-16.

As per progress report of North DMC, out of 98 ongoing works/ schemes of ₹ 9.41 crore, 63 works amounting to ₹ 3.71 crore are completed, 6 works under award process, 28 works in progress and tenders to be called for 1 work.

Status of DRDB works sanctioned to DJB:

At the commencement of year 2015-16 an unspent amount of ₹ 4.42 crore was available with the DJB, Out of which an expenditure of ₹ 2.06 crore was reported during 2015-16..

As per Progress report of DJB, out of 5 ongoing works/ schemes of ₹ 7.26 crore, 5 works of are completed.

2. Mini Master Plan (MMP) for Development of Rural Villages

Annual Plan Outlay 2016-17 : ₹ 198 Lakh (Revenue)

Under Mini Master Plan Scheme, 78 Multi Purpose Community Centres (MPCCs) were constructed which were handed over to concerned Deputy Commissioners in August, 2004 to look after their allotment and upkeep. These MPCCs are utilized by the residents in the rural villages for socio-cultural functions. The cost of repair/ renovation and maintenance of these MPCCs, along with salaries of caretakers working in MPCCs (on contract), salaries of security staff and staff of Rural Development Department are paid from the budgetary allocation made under this scheme upto 2014-15.

Now all the MPCC's with complete management, maintenance and salary of care takers have been transferred to the concerned Dy. Commissioner /D.M.'s , Revenue Deptt. GNCT of Delhi with the prior approval of the then Chief Minister of Delhi and Finance/Planning Deptt., GNCT of Delhi . No budget provision in this regard has been made in B.E 2015-16 for salary of caretakers and repair & maintenance of MPCCs. The Budget provision has been made only for salary of staff & up keeping of Rural Development Department. An expenditure of ₹ 157.60 lakh has been incurred under the scheme against the outlay of ₹ 198 lakh during FY 2015-16

B) Directorate of Panchayat

Directorate of Panchayat is functioning under the administrative control of Divisional Commissioner. On supersession of Panchayats by an order of the Hon'ble Lt. Governor, Delhi on 25/1/1990, all the duties, powers and functions of the Panchayats were to be discharged by the Dy. Commissioners, Delhi and subsequently vide notification dated 25/6/97 to the nine districts Dy. Commissioners

on decentralization of the Dy. Commissioner, Delhi office. Further vide an order dated 8/1/2004 issued by Pr. Secretary (Revenue)/ Divisional Commissioner, it has exclusively been made clear that Deputy Commissioners shall exercise control and supervision and discharge the powers and functions backed by the responsibility under the Delhi Panchayati Raj Act and Rules and shall ensure compliance of all officers working under them from the Panchayat Department. Director (Panchayat) has been confined to function as a Branch officer of the Headquarter.

Over 1000 acres of Gaon Sabha land is allotted and still being allotted to Govt. Departments for public utility in Delhi by the Directorate of Panchayat. On allotment, the premium charged and ground rent is recovered from lessee annually which is deposited in respective Gram Sabha Area. Fund is being maintained by BDO in district. As far as allotment of Gaon Sabha land is concerned, as a policy, Gaon Sabha land can only be allotted to Govt. Departments for developing facilities for the local community such as schools, hospitals/dispensaries and community centre etc. with the prior approval of Hon'ble Lt. Governor of Delhi.

Development of Chaupals, Panchayat Ghars, Barat Ghars, Protection of Gram Sabha Land

Annual Plan Outlay 2016-17	:	₹ 1002.00 Lakh
Capital	:	₹ 1000.00 Lakh
Revenue	:	₹ 2.00 Lakh

The revenue outlay to be utilized for maintenance & office expenses. The capital outlay is to be utilized on following works:

- i) Construction of boundary wall/ Fencing or protection of vacant Gaon Sabha Land;
- ii) Construction/ reconstruction/ repair & renovation of chaupals, barat ghars/ panchayat ghars
- iii) Development of village well
- iv) Removal of hyacinths from the village ponds.

During the FY 2015-16, an expenditure of ₹ 594.50 lakh has been incurred against the outlay of ₹ 700 lakh under capital head.